

## Message Text

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ACTION SPM-01

INFO OCT-01 NEA-14 ISO-00 AID-20 USIA-15 HEW-08 CIAE-00

INR-10 NSAE-00 RSC-01 AGR-20 SWF-02 EB-11 COME-00

OMB-01 TRSE-00 DRC-01 SS-20 NSC-07 IO-14 PA-04 PRS-01

IGA-02 H-03 SCI-06 /162 W

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R 121052Z JUN 74

FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC 5205

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PASS AID

E.O. 11652: N/A

TAGS: SPOP, PK

SUBJECT: REVIEW OF POPULATION POLICIES AND PROGRAMS

REF: A) WHEELER/KIEFER LETTER APRIL 25, 1974

B) STATE 112325

SUMMARY: COUNTRY TEAM OFFERS SUGGESTIONS FOR DEPARTMENT'S CONSIDERATION IN UNDERTAKING PLANNED STUDY. WE CONSIDER STUDY MOST TIMELY AND WOULD BE PLEASED RESPOND TO SPECIFIC REQUESTS FOR ADDITIONAL INFORMATION AS WORK ON STUDY EVOLVES. END SUMMARY.

1. COUNTRY TEAM PLEASED DEPARTMENT UNDERTAKING MAJOR STUDY DESCRIBED REFTTEL. WE BELIEVE TIMING OF STUDY EXCELLENT IN CONTEXT UPCOMING WORLD POPULATION CONFERENCE AND WE CONFIDENT DIRECTIONS CHARTED IN STUDY WILL STRENGTHEN IMPACT AND FOCUS OF U. S. POPULATION EFFORTS IN PAKISTAN AND OTHER LDC'S.

2. RE PARA 2(A), WE BELIEVE RECENT MONOGRAPH BY SHAHID

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JAVOID BURKI ENTITLED QUOTE PAKISTAN: A DEMOGRAPHIC

REPORT END QUOTE COGENTLY ADDRESSES PAST, PRESENT AND FUTURE IMPACT OF POPULATION FACTORS ON DEVELOPMENT PROSPECTS, RESOURCE REQUIREMENTS AND DOMESTIC STABILITY. THIS MONOGRAPH, PUBLISHED BY POPULATION REFERENCE BUREAU IN WASHINGTON, IS BEING WIDELY CIRCULATED AND MUCH DISCUSSED AMONG SENIOR GOP OFFICIALS IN PLANNING COMMISSION AND OTHER MINISTRIES CONCERNED WITH POPULATION PROBLEM.

3. WE HAVE ONE MAIN CAVEAT WITH BURKI MONOGRAPH. WE BELIEVE IT ERRS IN STATING THAT DECLINING RURAL POPULATION AND HENCE URBANIZATION IS INEVITABLE. OUR ESTIMATES INDICATE THAT WITH PROPER POLICIES, EMPLOYMENT FOR AGRICULTURE AND AGRICULTURAL SUPPORT ACTIVITIES 30 YEARS FROM NOW COULD BE SEVERAL TIMES AS GREAT AS THAT BURKI PREDICTS.

4. REGARDING PARA 2(C), COUNTRY TEAM BELIEVES THAT WORLD POPULATION CONFERENCE REPRESENTS UNPARALLELED FORUM FOR GENERATING INCREASED INTERNATIONAL ATTENTION, AND STRONGER LDC COMMITMENT TO POPULATION PROBLEM.

5. WE WOULD LIKE SUGGEST THAT THE USG TAKE LEAD AT CONFERENCE IN GAINING ACCEPTANCE FOR JOINT FUNDING OF WORLDWIDE CONTRACEPTIVE INUNDATION PROGRAM. GOAL UNDER THIS SCHEME WOULD BE TO MAKE CONVENTIONAL CONTRACEPTIVES WIDELY AVAILABLE AT HIGHLY SUBSIDIZED RATE IN ACCORDANCE WITH LAWS OF EACH NATION. CONTRACEPTIVE INUNDATION SHCEME WHICH PAKISTAN AND OTHER LDC'S HAVE RECENTLY CHARTED WOULD IN EFFECT BE OFFERED ON WORLDWIDE BASIS WITH CONTRACEPTIVES MADE AVAILABLE THROUGH GOVERNMENT AND COMMERCIAL PROGRAMS

AT PRICE WHICH VAST MAJORITY OF POOR COULD PAY. THIS IDEA HAS BEEN DISCUSSED IN GREATER DETAIL IN REF A.;\*

6. A SECOND U.S. INITIATIVE WE PROPOSE FOR WORLD POPULATION CONFERENCE RELATES TO EXTREME VARIANCE IN DEATH RATES NOT ONLY BETWEEN DEVELOPED AND LESS-DEVELOPED COUNTRIES BUT ALSO AMONG SO CALLED LESS DEVELOPED COUNTRIES. (APPARENT SUCCESS IN CHINA CONTRASTS GREATLY WITH SITUATION IN PAKISTAN WHERE AT LEAST ONE CHILD IN FIVE IS BELIEVED TO LIMITED OFFICIAL USE

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DIE BEFORE AGE OF FIVE). WE NOW REALIZE MORE CLEARLY THAN EARLIER THE COMPLEMENTARIES AMONG FAMILY PLANNING, NUTRITION, AGRICULTURE, HEALTH, EDUCATION AND OTHER FACTORS IN ADDRESSING CHILD MORTALITY. TO EMPHASIZE UNAMBIGUOUSLY AMERICAN POSITION THAT OUR GOAL IN DEVELOPMENT IS NOT SIMPLY BRINGING DOWN BIRTH RATE BUT IS RATHER TOWARD EQUILIBRIUM BETWEEN DEATHS AND BIRTHS IN WHICH PEOPLE LED A FULL LIFE, WE RECOMMEND THAT USG

TAKE MAJOR INITIATIVE AT BUCHAREST CONFERENCE (AND OTHER FORUMS AS WELL) IN SUPPORT OF WORLDWIDE CAMPAIGN TO BRING DOWN DEATH RATE FOR CHILDREN UNDER FIVE YEARS OF AGE THROUGH COORDINATED MULTI-FUNCTIONAL ATTACK. OUR CONTRIBUTION TO THIS COULD INCLUDE PROMISE TO PARTICIPATE IN CONTRACEPTIVE INUNDATION FUND AND TO OTHERWISE HELP IN POPULATION. IT ALSO COULD INCLUDE INCREASED INVESTMENT IN RELEVANT DEVELOPMENT SECTORS IN CARRYING OUT DIRECTIONS OF NEW AID LEGISLATION.

7. AS PART OF NEED WE PERCEIVE TO GET MORE ATTENTION FOR POPULATION FROM VERY TOP IN UNITED STATES, WE BELIEVE IT WOULD GREATLY HELP IF VICE PRESIDENT FORD COULD ATTEND BUCHAREST CONFERENCE AND MAKE SPEECH OUTLINING SERIOUSNESS OF PROBLEM AND WILLINGNESS OF USG TO MAKE BOLD CONTRIBUTION TO SOLUTION. IF VICE PRESIDENT CANNOT COMMIT HIMSELF TO PARTICIPATING, WE WOULD LIKE TO RAISE POSSIBILITY THAT SECRETARY OF STATE HEAD U.S. DELEGATION. NEEDLESS TO SAY, AN EARLY DECISION BY THE VICE PRESIDENT OR SECRETARY TO ATTEND WOULD HELP ELEVATE LEVEL OF ATTENDANCE SIGNIFICANTLY, DRAWING MORE PRESIDENTS, PRIME MINISTERS AND OTHER CRUCIAL OPINION LEADERS.

8. WHILE COUNTRY TEAM BELIEVES THAT WORLD POPULATION CONFERENCE REPRESENTS GOOD FIRST STEP FOR MAKING PROGRESS, WE BELIEVE IT VITAL TO BEGIN THINKING AND PLANNING BEYOND. ADDITIONAL INTERNATIONAL MEETINGS MAY BE NEEDED TO ACHIEVE AN INTERNATIONAL CONSENSUS ON POPULATION GOALS. WE WOULD SUGGEST, FOR EXAMPLE, THAT POPULATION EFFORT SHOULD BE NO LESS THAN EFFORT EXPENDED TO ACHIEVE INTERNATIONAL AGREEMENT ON LAW OF THE SEAS WHICH HAS REQUIRED OF GOVERNMENTS GREAT PERSISTENCE AND A LARGE NUMBER OF INTERNATIONAL CONFERENCES.

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R 121052Z JUN 74

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TO SECSTATE WASHDC 5206

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PASS AID

9. WITH REGARD TO GAINING INCREASED RECOGNITION OF POPULATION REALITIES BY SENIOR LOCAL AUTHORITIES, WE FACE SPECIAL PROBLEM IN PAKISTAN WHICH WE EXPECT IS SHARED IN OTHER COUNTRIES WHICH HAVE LONG HAD A NATIONAL FAMILY PLANNING PROGRAM. MANY SENIOR OFFICIALS SPEAK AS IF KNOWLEDGEABLE ABOUT PROBLEM AND PROGRAM -- WEAVING CLICHES EVOLVED OVER THE YEARS -- BUT IN FACT, ARE REMARKABLY ILL-INFORMED ON DEMOGRAPHIC REALITIES AND PROGRAM CHANGES. THIS ATTITUDE IS OFTEN MIXED WITH A DEGREE OF CYNICISM RELATED TO PAST MISMANAGEMENT AND MISREPORTING. WE FIND THIS CONDITION ESPECIALLY PREVALENT AMONG ECONOMISTS AND SENIOR CIVIL SERVANTS. PERHAPS THE DEPARTMENT COULD DEVISE USEFUL SET OF STRATEGIES WHICH MIGHT INCLUDE, FOR EXAMPLE, PUBLICATIONS AND REPRINTS TARGETED ESPECIALLY TO IMPORTANT GOVERNMENT OFFICIALS AND OPINION LEADERS AS WELL AS HIGH-LEVEL POPULATION-FOCUSSED CONFERENCES FOR NATIONAL PLANNING COMMISSION LEADERS IMPARTING BENEFIT COST TECHNIQUES IN DEMOGRAPHIC FRAMEWORK AS WELL AS OTHER TOOLS OF POPULATION ANALYSIS.

10. RE PARA 2(C) WE WOULD SUGGEST CONSIDERATION TO LIMITED OFFICIAL USE

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SEVERAL CHANGES AND ADDITIONS IN U.S. ASSISTANCE POLICIES. PERHAPS MOST FUNDAMENTAL IS OUR BELIEF THAT RESOURCES BEING BROUGHT TO BEAR BY DEVELOPED COUNTRIES, BILATERALLY AND MULTILATERALLY, ARE TOTALLY INADEQUATE TO MATCH THE MAGNITUDE OF THE PROBLEM. WE BELIEVE THAT SUBSTANTIALLY MORE POPULATION FUNDING SHOULD BE SOUGHT FROM U.S. CONGRESS. IN THIS CONNECTION, ONE WAY TO ENHANCE CONTRIBUTIONS FROM OTHER DONORS TO POPULATION MIGHT BE TO WORK OUT A MATCHING FORMULA UNDER WHICH USG WOULD

SET ASIDE A SUBSTANTIAL BLOCK OF FUNDS -- ADDITIONAL TO OUR REGULAR BILATERAL AID -- TO BE MADE AVAILABLE ON MATCHING BASIS AS OTHER DONORS CONTRIBUTE. SUCH A SCHEME MIGHT BE CARRIED OUT THROUGH MECHANISM OF POPULATION CONSORTIUM IN WHICH ALL CURRENT AND POTENTIAL DONORS WOULD BE INVITED TO JOIN AND PARTICIPATE. SUCH A CONSORTIUM MIGHT BE OPERATED UNDER UN TO ENCOURAGE PARTICIPATION COMMUNIST COUNTRIES OR ALTERNATIVELY UNDER WORLD BANK OR OECD AUSPICES. WE ARE FINDING INCREASING INTEREST IN BILATERAL CONTRIBUTION TO POPULATION EFFORTS BUT LIMITED COORDINATION.

11. WE ALSO BELIEVE THAT WAYS AND MEANS MUST BE DEvised TO RAISE THE STATUS AND OPERATIONAL CAPABILITIES OF UNITED NATIONS IN POPULATION EFFORT. WE HAVE NO SENSE THAT UNFPA IS PROVIDING ANYWHERE NEAR THE KIND OF DYNAMIC LEADERSHIP AND COORDINATION REQUIRED. AS CASE IN POINT, UNFPA HAS NOT EVEN BEEN ABLE TO RECRUIT A REPRESENTATIVE FOR PAKISTAN THIS YEAR DESPITE REACHING AGREEMENT WITH GOP ON FIVE-YEAR \$15 MILLION ASSISTANCE PACKAGE WITH \$3 MILLION TO BE PROVIDED THIS YEAR. THE VERY ABLE UNDP RESREP, A FINN, HAS BECOME SO EXASPERATED THAT HE HAS WRITTEN LETTERS TO CONTACTS IN HELSINKI IN EFFORT TO IDENTIFY AND RECRUIT QUALIFIED COUNTRYMAN FOR POST WHILE ON HOME LEAVE THIS SUMMER. WE BELIEVE THAT SOMEHOW THE UN SHOULD BE CHALLENGED TO SEIZE MORE LEADERSHIP FOR MOUNTING AND COORDINATING A GLOBAL MARSHAL PLAN TYPE APPROACH TO FERTILITY REDUCTION.

12. WE BELIEVE, TOO, THAT TIME HAS COME WHEN AID SHOULD STEP UP ITS CAMPAIGN TO INCREASE ATTENTION GIVEN TO POPULATION PROBLEM. IN THIS CONNECTION WE WELCOMED INTERVENTION OF LIMITED OFFICIAL USE

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US DELEGATION IN RECENT PAKISTAN CONSORTIUM MEETING IN WHICH BOTH WORLD BANK AND PAKISTAN GOVERNEMENT WERE CRITICIZED FOR PAUCITY OF TREATMENT OF SUBJECT IN ECONOMIC DOCUMENTS. THIS IS HAVING ITS EFFECT HERE. BY QUESTIONING EXTENT TO WHICH COUNTRIES ARE TACKLING POPULATION PROBLEMS, IT WILL NOT BE LOST ON THEM THAT WE CONSIDER THIS IMPORTANT IN EVALUATING QUALITY OF LDC EFFORTWHILE MAKING ALLOCATIONS DECISIONS.

13. AS TO COMPOSITION AND SLANT OF USG POPULATION ASSISTANCE, WE BELIEVE THAT WORLDWIDE CONTRACEPTIVE FOUNDATION WILL REQUIRE A VERY GREAT EXPANSION OF FAMILY PLANNING SUPPLIES. WE BELIEVE AID SHOULD ALSO GIVE INCREASED ATTENTION TO DEMAND FACTORS. THE AREA OF SMALL FAMILY ECONOMIC INCENTIVES, FOR EXAMPLE, IS ONE WE BELIEVE MERITS FAR MORE SYSTEMATIC AND CONCERTED ATTENTION BY AID.

PERHAPS THE AGENCY COULD CONSTITUTE A HIGH-LEVEL TASK  
FORCE ON INCENTIVES WHOSE RESEARCHES AND TALENTS COULD  
EASILY BE MADE AVAILABLE ON REQUEST TO INTERESTED  
COUNTRIES. RELATEDLY, WE ARE CONCERNED WITH THE NEED  
AFOR MORE RESEARCH NOT ONLY IN SCIENTIFIC AND TECHNOLOGICAL  
AREAS, BUT ALSO IN THE SOCIAL SCIENCE FIELD. MOST  
FAMILY PLANNING MOTIVATIONAL PROGRAMS ARE PREDICED  
ON APPEALS TO INDIVIDUAL COUPLES, WHEREAS IT MAY BE  
PEER-GROUP PRESSURE THAT MAINYM INFLUENCES FAMILIES  
TO BE OF A CERTAIN SIZE AND SHOULD THUS BE THE FOCUS OF  
MOTIVATIONAL EFFORTS. EXPANDED OPERATONAL RESEARCH  
IN THE MOTIVATIONAL AREA IS IN OUR JUDGMENT A MUST.

14. WE WOULD BE PLEASED TO RESPOND WITH ADDITIONAL DATA  
AS DEPARTMENT STUDY EVOLVES AND, IF HELPFUL TO DEPARTMENT,  
WOULD BE MOST WILLING TO CRITIQUE STUDY, IN PART OR WHOLE,  
AS DRAFTS EMERGE. DECONTROL: 6/12/75  
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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 12 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** izenbei0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Original Handling Restrictions:** n/a  
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**Review Authority:** izenbei0  
**Review Comment:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** REVIEW OF POPULATION POLICIES AND PROGRAMS  
**TAGS:** SPOP, ECON, PK  
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**Type:** TE  
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